

GOVERNMENT OF ZAMBIA

STATUTORY INSTRUMENT NO. 68 OF 2025

The Geological and Minerals Development Act, 2025
(Act No. 2 of 2025)

**The Geological and Minerals Development (Local
Content) (Preference for Goods and Services in the
Mining Sector) Regulations, 2025**

IN EXERCISE of the powers contained in sections 10(4) and 19 of
the Geological and Minerals Development Act, 2025, the following
Regulations are made:

- | | |
|--|------------------------------------|
| 1. (1) These Regulations may be cited as the Geological and Minerals Development (Local Content) (Preference for Goods and Services in the Mining Sector) Regulations, 2025. | Short title
and
commencement |
| (2) These Regulations shall come into operation on 1st January, 2026. | |
| 2. In these Regulations, unless the context otherwise requires— | Interpretation |
| “authorised officer” has the meaning assigned to the words in the Act; | |
| “beneficial ownership” has the meaning assigned to the words “beneficial owner” in the Companies Act; | Cap. 388 |
| “citizen empowered company” has the meaning assigned to the words in the Citizen Economic Empowerment Act; | Cap. 419 |
| “citizen owned company” has the meaning assigned to the words in the Citizen Economic Empowerment Act; | Cap. 419 |
| “core mining good” means a good specified in the First Schedule; | |
| “core mining service” means a service specified in the First Schedule; | |
| “Director” means a person appointed as Director of Large-Scale Mining and Mineral Investment Promotion under section 3 of the Act; | |

*Copies of this Statutory Instrument can be obtained from the Government Printer,
P. O. Box 30136, 10101 Lusaka. Price K32.00 each*

Act No. 14 of
2024

“large-scale mining” has the meaning assigned to the words in the Minerals Regulation Commission Act, 2024;

“local company” means a citizen empowered company or a citizen owned company;

“mining related company” means a company involved in the minerals value chain;

“mining company” means a small-scale mining company or large-scale mining company;

“minerals value chain” means the sequence of processing refinement and transformation of a mineral into a higher value product;

“non-core mining good” means a good specified in the Second Schedule;

“non-core mining service” means a service specified in the Second Schedule;

“original equipment manufacturer” means a company that designs, manufactures and supplies machinery, equipment or components used in mining operations;

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2024

“small-scale mining” has the meaning assigned to the words in the Minerals Regulation Commission Act, 2024; and

“supplier development programme” means a programme developed and implemented by a mining company or mining related company for the purpose of enhancing the capacity of a local company to participate in the mining supply chain through skills development, mentorship, training, access to finance and to mining procurement opportunities.

Application

3. These Regulations shall apply to the procurement of a core mining good, core mining service, non-core mining good and non-core mining service by a mining company or mining related company.

Reservation
of
procurement
of a core
mining good
and service

4. (1) A mining company or mining related company shall, within six months of commencement of these Regulations, reserve a minimum threshold of twenty percent of its annual procurement budget for a local company involved in the supply or provision of a core mining good or core mining service.

(2) Despite subregulation (1), a mining company or mining related company referred to under that subregulation shall—

(a) give preference to a core mining good or core mining service that is produced or sourced locally in the Republic; and

(b) progressively increase the reserved minimum procurement threshold as follows:

- (i) from twenty percent referred to under subregulation (1) to twenty-five percent of the company's annual procurement budget, within one year of commencement of these Regulations;
- (ii) from twenty-five percent referred to under subparagraph (i) to thirty-five percent of the company's annual procurement budget, within two years of commencement of these Regulations; and
- (iii) from thirty-five percent referred to under subparagraph (ii) to not less than forty percent of the company's annual procurement budget, within five years of the commencement of these Regulations.

(3) A mining company or mining related company shall, where a single local company is not able to meet the minimum reserved procurement threshold specified under subregulation (1), subdivide the contract into lots to allow participation of other local companies in order to meet the reserved procurement threshold value.

(4) Subregulation (3) shall not apply to a core mining good or core mining service procured directly from an original equipment manufacturer.

(5) A mining company or mining related company may, where the local companies referred to under subregulation (3) are not able to meet the threshold referred to under subregulation (2), allocate the remaining portion of the procurement to a company other than a local company.

(6) A mining company or mining related company that allocates the remaining portion of the procurement for a core mining good or core mining service to a company other than a local company under subregulation (5) shall submit to the Director on a quarterly basis, the—

- (a) company and site information in Form I set out in the Third Schedule;
- (b) procurement disclosure in Form II set out in the Third Schedule;
- (c) employee status of a mining company or mining related company in Form III set out in the Third Schedule;

(d) supplier beneficial ownership disclosure in Form IV set out in the Third Schedule; and

(e) supplier development programme report in Form V set out in the Third Schedule.

(7) A mining company or mining related company shall keep and maintain a record of the local companies to determine the level of the local companies' participation in the procurement of a core mining good, core mining service, non-core mining good and non-core mining service.

(8) A person who contravenes this regulation commits an offence.

Margin of preference for core mining goods and services

5. (1) A mining company or mining related company shall, in evaluating a bid, apply a margin of preference of fifteen percent for a core mining good or core mining service supplied by a local company.

(2) A person who contravenes this regulation commits an offence.

Reservation for procurement of non-core mining good or services

6. (1) The procurement of a non-core mining good or non-core mining service which is critical to the operation of the mining industry by a mining company or mining related company shall be exclusively reserved for a local company.

(2) A person who contravenes this regulation commits an offence.

Procurement plan, tender and supplier development programme

7. (1) A mining company or mining related company shall, at the beginning of each calendar year—

(a) update the record of local companies referred to under subregulation 4(7) to determine the level of local companies' participation in the supplier development programme;

(b) include in the annual procurement plan a planned procurement involving the local companies subject to the Public Procurement Act, 2020;

(c) submit the annual procurement plan referred to under paragraph (b) to the Director; and

(d) cause to be published in a daily newspaper of general circulation in the Republic or the mining company or mining related company's website the—

(i) annual procurement plan; and

(ii) mining company or mining related company's tender.

Act No. 8 of 2020

(2) A mining company or mining related company shall, within six months of the commencement of these Regulations, develop and submit a supplier development programme to the Ministry responsible for mines.

(3) A mining company or mining related company which develops a supplier development programme in accordance with subregulation (2) shall comply with the requirements set out in the Fourth Schedule.

(4) A mining company or mining related company that contravenes this regulation commits an offence.

8. Subject to the provisions of the Act, an authorised officer shall enter on any premises of a mining company or mining related company for the purpose of conducting inspections to ensure compliance with the provisions of these Regulations.

Inspection
and
monitoring

9. (1) A person convicted of an offence under this Act for which a penalty is not specified is liable to a fine of not less than one million penalty units and to a further fine of one hundred and fifty thousand penalty units for each day that the offence continues.

General
penalty

(2) Where an offence under these Regulations is committed by a body corporate or unincorporate body, with the knowledge, consent or connivance of the director, manager, shareholder or partner, that director, manager, shareholder or partner of the body corporate or unincorporate body commits an offence and is liable, on conviction, to the penalty specified under subregulation (1).

FIRST SCHEDULE
(Regulation 2)

(Regulation 2)



REPUBLIC OF ZAMBIA

The Geological and Minerals Development Act, 2025
(Act No. 2 of 2025)**The Geological and Minerals Development (Local Content) (Preference for Goods and Services in the Mining Sector) Regulations, 2025****A. Core mining goods**

- (a) Safety equipment
- (b) Overhead and moving crane
- (c) Mining equipment and machinery spare parts
- (d) High density polyethylene pipes
- (e) Mild steel and high tensile nuts and bolts
- (f) Wire bars, wire and nails
- (g) Carbon brushes
- (h) Electrical switch boxes
- (i) Fuels, oils and lubricants
- (j) Cement
- (k) Coal
- (l) Lime
- (m) Rock drills, drill bits and drill steels
- (n) Pump impellers
- (o) Pump housing
- (p) Low and medium voltage transformers
- (q) Low and medium voltage electric cables
- (r) Copper rod, copper shapes and bus bars
- (s) Centrifugal pumps
- (t) Conveyor belt idlers
- (u) Railway turnouts and accessories
- (v) Iron and steel intermediate products
- (w) Low- and high-tension ceramic insulators
- (x) Mill liners
- (y) Crusher wear plates
- (z) Feeder wear plates
- (aa) Forged roof bolts and nuts
- (bb) Slippers for cages
- (cc) Bronze bushes

- (dd) Skip shoes
- (ee) Brake shoes
- (ff) Crane wheels
- (gg) Couplings and nozzles
- (hh) Aluminum conductors
- (ii) Enamel wire electric motors
- (jj) High chrome and low chrome
- (kk) Forged mill balls
- (ll) Mill chutes, tanks and steel
- (mm) Ferrosilicon
- (nn) Activated carbon
- (oo) Ammonia
- (pp) Ammonium nitrate explosives
- (qq) Soda ash
- (rr) Sodium silicate
- (ss) Caustic soda
- (tt) Sodium hydrosulphide
- (uu) Sulphuric acid
- (vv) Hydrochloric acid
- (ww) Nitric acid
- (xx) Refractory bricks and mortar
- (yy) Underground flat cars;
- (zz) Vehicles for moving explosives;
- (aaa) Jack hammers
- (bbb) Drive shaft, gears and nuts and bolts
- (ccc) Bearing housings
- (ddd) Ball and gate valve

B. Core mining services

- (a) After-sales services
- (b) Metal fabrication
- (c) Bulk transportation
- (d) Medical services
- (e) Drilling and blasting
- (f) Mine development
- (g) Shaft sinking
- (h) Wastewater treatment and disposal services
- (i) Dewatering
- (j) Electricity
- (k) Engineering services
- (l) Geological and geotechnical services
- (m) Consultancies on core goods and services

SECOND SCHEDULE
(Regulation 2)

(Regulation 2)



REPUBLIC OF ZAMBIA

The Geological and Minerals Development Act, 2025
(Act No. 2 of 2025)**The Geological and Minerals Development (Local Content) (Preference for Goods and Services in the Mining Sector) Regulations, 2025.****A. Non-core mining goods**

- (a) Labour
- (b) Furniture
- (c) Iron and steel products
- (d) Uniforms
- (e) Food
- (f) Medicines
- (g) Stationary
- (h) Business cards and name
- (i) Cleaning materials and toiletries
- (j) Safety wear
- (k) Food supplies
- (l) Office equipment
- (m) Catering equipment
- (n) Catering
- (o) Gardening

B. Non-core mining services

- (a) Security and patrol services
- (b) Catering services
- (c) Transportation of personnel
- (d) Accommodation and camp management service
- (e) Haulage of ores, concentrates and refined metals
- (f) Haulage of fuel, consumables and personnel
- (g) Management of municipal of waste
- (h) Provision of minor maintenance services such as electrical fittings
- (i) Freight forwarding, logistics management, warehousing and storage services
- (j) Cleaning and laundry services

- (k) Medical services
- (l) Painting, disinfection and fumigation services
- (m) Municipal waste management
- (n) Plumbing works and other sanitary services
- (o) Physical training, gym and swimming services
- (p) Provision of local health education services
- (q) Provision of minor maintenance services
- (r) Excavation services
- (s) Supply base, warehouse, and storage services
- (t) Bulk transportation services
- (u) Safety, protection, firefighting system services
- (v) Information systems, information technology and communication
- (w) Legal and financial services
- (x) Labour hire – both specialised and non-specialised services
- (y) Capacity building and training services
- (z) Consultancies in non-core goods and services
- (aa) Corporate social responsibility consultancies and services

THIRD SCHEDULE

(Regulation 4)



Form I

(Regulation 4 (6) (a))

REPUBLIC OF ZAMBIA

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The Geological and Minerals Development (Local Content) (Preference for Goods and Services in the Mining Sector) Regulations, 2025

Company and Site Information

Field	Input
Company Name:	
Company Registration Number:	
Date of Report:	
Primary Commodity:	e.g. Copper, Cobalt, Gold, Emerald, Other
Mining Licence Type:	e.g. Exploration, Mining, Processing, Other
Licence Number:	
Date of Issue of Licence:	
Mine Site Name:	
Stage of Mine Project:	e.g. Exploration/Construction/Production/Closure
Expected Remaining Mine Life (years):	
Mine Location:	
Site Coordinates/Address:	
Contact Person:	Name/Position/Email/Phone



REPUBLIC OF ZAMBIA
The Geological and Minerals Development Act, 2025
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The Geological and Minerals Development (Local Content) (Preference for Goods and Services in the Mining Sector) Regulations, 2025

Procurement Disclosure
(a) Core Mining Goods and Services

[illegible]



Form III

(Regulation 4(6) (c))

REPUBLIC OF ZAMBIA

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The Geological and Minerals Development (Local Content) (Preference for Goods and Services in the Mining Sector) Regulations, 2025

Employee Status of a Mining Company or Mining Related Company

Category	Total Employees	Zambian Employees	Expatriates	% Zambian
Senior Management (Chief Executive officer, Chief Financial Officer, and General Manager)				
Middle Management (Project Manager, Operation Manager, etc.)				
Technical Staff (Engineer, Geologist, etc.)				
General Workforce (Machine operator, Driver, etc.)				

Form IV

(Regulation 4(6) (d))



REPUBLIC OF ZAMBIA

The Geological and Minerals Development Act, 2025

(Act No. 2 of 2025)

The Geological and Minerals Development (Local Content) (Preference for Goods and Services in the Mining Sector) Regulations, 2025**SUPPLIERS BENEFICIAL OWNERSHIP DISCLOSURE**

Supplier	Percentage
Zambia ownership (%)	
Foreign ownership (%)	
Shareholding by women (%)	
Shareholding by youths (<35 years) (%)	



REPUBLIC OF ZAMBIA

The Geological and Minerals Development Act, 2025

(Act No. 2 of 2025)

Form V

(Regulation 4(6)(e))

The Geological and Minerals Development (Local Content) (Preference for Goods and Services in the Mining Sector) Regulations, 2025

SUPPLIERS DEVELOPMENT PROGRAM REPORT

Criteria	Status
Date of Program Approval by Ministry	
Annual Review Conducted	(Y/N)
Activities implemented this Quarter (a) Supplier Training (b) Technology Transfer (c) Access to Finance (d) Mentorship (tick all that apply and provide details)	Details
Budget spent on Supplier development program during Quarter	
Number of local suppliers engaged	

FOURTH SCHEDULE
(Regulation 7)

(Regulation 7(3))



REPUBLIC OF ZAMBIA

The Geological and Minerals Development Act, 2025
(Act No. 2 of 2025)**The Geological and Minerals Development (Local Content) (Preference for Goods and Services in the Mining Sector) Regulations, 2025****SUPPLIER DEVELOPMENT PROGRAM****Part A: Core Program Components**

1. **Capacity Assessment and Gap Analysis**
 - (a) Comprehensive assessment of existing local supplier capabilities and capacity;
 - (b) Identification of gaps in the technical, financial and operational capacity; and
 - (c) Establishment of a reference point for monitoring and evaluating program effectiveness.
2. **Training and Skills Development**
 - (a) Technical skills training programs aligned with mining sector requirements;
 - (b) Business management and entrepreneurship training;
 - (c) Quality management and certification support;
 - (d) Health, safety and environmental compliance training; and
 - (e) Financial management and accounting skills development.
3. **Technology Transfer and Innovation**
 - (a) Transfer of appropriate technology and technical knowledge;
 - (b) Support for local research and development initiatives;
 - (c) Innovation partnerships with local educational institutions; and
 - (d) Intellectual property sharing arrangements, where appropriate.
4. **Financial Support and Access to Finance**
 - (a) Facilitation of access to commercial financing;
 - (b) Guarantee schemes for local supplier contracts;
 - (c) Equipment leasing or hire-purchase arrangements; and
 - (d) Working capital support for contract execution.
5. **Technical Assistance and Mentoring**
 - (a) Pairing of local suppliers with experienced international suppliers;
 - (b) On-site technical assistance and supervision;
 - (c) Regular mentoring and coaching programs; and
 - (d) Peer-to-peer learning networks among local suppliers.

Part B: Implementation Requirements**6. Program Targets and Timelines**

- (a) Specific, measurable targets for local supplier development;
- (b) Clear timelines for achieving program milestones; and
- (c) Annual targets for number of suppliers to be developed.

7. Monitoring and Evaluation Framework

- (a) Key performance indicators for program effectiveness;
- (b) Quarterly monitoring and reporting mechanisms; and
- (c) Annual program review and adjustment processes.

8. Resource Allocation and Budget

- (a) Detailed budget allocation for program components;
- (b) Minimum annual investment commitment of 0.05% of annual procurement expenditure;
- (c) Resource allocation across different supplier development activities; and
- (d) Cost-sharing arrangements with government and development partners.

Part C: Reporting Requirements**9. Annual Reporting**

- (a) Annual progress reports on program implementation;
- (b) Financial reports on program expenditure and resource utilisation;
- (c) Impact assessment reports on supplier development outcomes; and
- (d) Recommendations for program improvement and expansion.

10. Stakeholder Engagement

- (a) Regular stakeholder consultation and feedback sessions;
- (b) Public reporting on program achievements and challenges;
- (c) Coordination with Government local content initiatives; and
- (d) Sharing of best practices with other mining companies and stakeholders.

LUSAKA

14th October, 2025

[MMMD.52/2/15+C]

P. C. C. KABUSWE,

*Minister of Mines and Minerals
Development*